



**DEPARTMENT OF THE NAVY**  
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5830  
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FIRST ENDORSEMENT on CAPT (b)(6)&(b)(7)(C) ltr 5830 of 6 May 2016

From: Commander, U.S. Fleet Forces Command  
To: File

Subj: COMMAND INVESTIGATION OF THE FORCE PROTECTION MEASURES  
EMPLOYED AT NAVAL AIR STATION LEMOORE, CALIFORNIA AND THE  
BREACH OF SECURITY ON 30/31 MARCH 2016

1. The findings of fact, opinions and recommendations of the investigating officer, as endorsed by Commander, Navy Region Southwest (CNRSW) are approved as modified below.

2. Shortly after this incident occurred, Commander, U.S. Fleet Forces Command issued Force Protection Directive (FPD) 16-141. This directive provided a list of physical security measures that Installation Commanding Officers (ICO) have available to mitigate the risk of gate runners at their Entry Control Points (ECP). These measures are designed to enhance security and improve the ability to protect our personnel. This incident exposed vulnerabilities in ECP security, not only at NASL, but across all CONUS regions. Force protection (FP) is an operational mission and all Commanders must emphasize force protection readiness through deliberate planning, training and exercises.

3. The recommendations from this investigation, as endorsed by CNRSW, are modified as follows:

a. Recommendation 1: Modify the first sentence in this recommendation to read, "Recommend all installations and CNIC dispatch centers immediately develop a comprehensive list of all federal, state and local law enforcement agencies, emergency services and emergency management organizations that provide support for antiterrorism, emergency management and fire/emergency services and validate all primary contact numbers for these organizations. Modify the second sentence in this recommendation to read, "Once the list and contact numbers are validated with two-way communications, the list shall be verified quarterly to ensure its integrity." This recommendation will be formally codified in an upcoming, coordinated CUSFFC and CNIC message which provides specific direction regarding verification of communications between installation and Navy Region dispatch centers and non-Navy agencies for antiterrorism, emergency management and fire/emergency coordination.

b. Recommendations 2 - 4: Concur - with comment. FPD 16-141 physical security measures include the use of tire shredders and serpentine barriers as well as sentry placement considerations. Additionally, the FPD directed each ICO to walk all ECPs to identify

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vulnerabilities and to implement mitigation measures appropriate to the configuration of each particular ECP.

c. Recommendation 5: Concur - with comment. Unified Facilities Criteria 4-022-01 provides a recommended configuration for a generic ECP. While new construction ECPs should be constructed to this standard, within individual geographic constraints, legacy ECPs are not required to be modified to meet the new requirements. While no two ECPs are alike, there are measures within available resources and constraints that can be effective in stopping security threats. Commander, U.S. Fleet Forces Command has directed a study to identify gate runner mitigation measures and their effectiveness. CNIC and NAVFAC are assisting in developing a prioritized investment strategy and costing information to upgrade ECPs based on this study.

d. Recommendation 9: Non-concur. The need for infrared capability should be determined separately at each location.

4. I am satisfied with the steps CNRSW and NASL have taken, and continue to take, to mitigate force protection risk in Navy Region Southwest. All Region Commanders and ICOs should be regularly reassessing force protection risk and mitigation measures. All ICOs are required and expected to make tactical decisions on how best to protect their bases within available resources and constraints.

5. Region Commanders will be provided a copy of the results of this investigation for distribution to all Region ICOs.



R. P. BRECKENRIDGE  
Deputy Commander

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